

## Message Text

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ORIGIN OES-09

INFO OCT-01 EA-10 ISO-00 L-03 ACDA-12 AGRE-00 AID-05  
CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09  
DODE-00 DOTE-00 EB-08 EPA-01 SOE-02 DOE-15 FMC-01  
TRSE-00 H-01 INR-10 INT-05 IO-13 JUSE-00 NSAE-00  
NSC-05 NSF-01 OMB-01 PA-01 PM-05 SP-02 SS-15  
ICA-11 SIG-03 /151 R

DRAFTED BY OES/OFA/OCA-MDBUSBY:CSA  
APPROVED BY OES/OFA/OCA-MR. BUSBY  
L/OES-MR. COLSON  
EA/ANZ-MR. GALLAGHER  
OES/OFA/FA-MR. ARNAUDO

-----101667 120902Z /64

R 111649Z JUL 78  
FM SECSTATE WASHDC  
TO AMEMBASSY SUVA  
INFO AMEMBASSY CANBERRA  
AMEMBASSY PORT MORESBY  
AMEMBASSY TOKYO  
AMEMBASSY WELLINGTON  
HICOMTERPACIS SAIPAN MARIANA ISLANDS 0173  
CINCPAC HONOLULU HAWAII 0784

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E.O. 11652: NA

TAGS: EFIS, PLOS, FJ, XP

SUBJECT: SOUTH PACIFIC REGIONAL FISHERIES AGENCY

REF: SUVA 1160

1. DEPARTMENT DOES NOT BELIEVE US SHOULD GIVE ANY ENCOUR-  
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AGEMENT TO KOTOBALAVU'S ATTEMPTS TO REOPEN DRAFT SPRFO CON-  
VENTION. ALTHOUGH DEFERRING TO EMBASSY'S ASSESSMENT AS TO  
KOTOBALAVU'S ABILITY TO INFLUENCE GOF ULTIMATE POLICY  
DECISION REGARDING DRAFT, WE FIND IT DIFFICULT TO BELIEVE  
THAT GOF WOULD UNDERTAKE A SERIOUS EFFORT TO SABOTAGE THE  
RESULT OF TWO YEARS INTENSIVE NEGOTIATIONS TO OBTAIN  
CHANGES HE OUTLINED TO AMBASSADOR. AS SUBSTANTIVE MATTER,

WE HAVE SOME DIFFICULTY WITH THOSE CHANGES, AND IF THEY HAD BEEN OFFERED DURING NEGOTIATIONS U.S. DELEGATION WOULD HAVE RESISTED THEM.

2. AS REGARDS PROPOSAL TO INSERT ADDITIONAL PARA IN PREAMBLE, THE U.S. WOULD HAVE SOME DIFFICULTY IN AGREEING WITH LANGUAGE WHICH IMPLIED OUR ACCEPTANCE OF AN ECONOMIC ZONE CONCEPT. AS KOTOBALAVU HIMSELF IS AWARE (OR AT LEAST SHOULD BE AWARE), THE U.S. HAS REPEATEDLY STATED IN THE LOS CONFERENCE THAT WE COULD ACCEPT AN ECONOMIC ZONE CONCEPT ONLY IN THE CONTEXT OF AN OVERALL OTHERWISE SATIS-

FACTORY LOS TREATY. THEREFORE, TO ACCEDE TO THE PRINCIPLE OF AN ECONOMIC ZONE IN ISOLATION WOULD RUN COUNTER TO ESTABLISHED PUBLIC U.S. POLICY.

3. THE CHANGES WHICH KOTOBALAVU SUGGESTS TO ARTICLE 15 SEEM TO IGNORE THE POSITIONS OF SEVERAL STATES REGARDING MEMBERSHIP IN THE ORGANIZATION, INCLUDING THE POSITION OF PNG AT THE CLOSE OF THE SUVA NEGOTIATING SESSION. GENERALLY, WE FIND PARA 2 OF KOTOBALAVU'S PROPOSAL UNWIELDY, AND IT CONFUSES THE ISSUES OF A TERRITORY SIGNING THE CONVENTION, A TERRITORY PARTICIPATING IN THE WORK OF THE ORGANIZATION, AND THE ZONE OF A TERRITORY BEING INCLUDED WITHIN THE CONVENTION REGIME. WE SPECIFICALLY NOTE THAT EXISTING PARA 1(D) HAS BEEN DELETED. ALL DELEGATIONS LIMITED OFFICIAL USE

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AGREED THAT THIS PARA WAS DESIRABLE TO ENSURE THAT DISTANTWATER FISHING NATIONS COULD ULTIMATELY BE ADMITTED TO MEMBERSHIP TO SPRFO, IF THE CONFERENCE SO DECIDED. AS EMBASSY IS AWARE, THIS IS A CONCEPT WHICH THE U.S. STRONGLY

SUPPORTS. IN ADDITION, THE DELETION OF PARA 1(B), WHICH WAS PROPOSED BY PNG AS A MEANS TO ALLOW THE PHILIPPINES AND INDONESIA TO BECOME ORIGINAL SIGNATORIES TO THE CONVENTION, CAUSES US SOME DIFFICULTY.

4. EMBASSY SHOULD RESPOND TO KOTOBALAVU DRAWING UPON ABOVE POINTS. EMBASSY SHOULD ALSO POINT OUT THAT U.S. WOULD HAVE GREAT DIFFICULTY IN MODIFYING THE DRAFT NOW THAT THE NEGOTIATIONS ARE COMPLETE AND THE TREATY REFERRED TO GOVERNMENTS. IT SHOULD BE POINTED OUT THAT THE USG HAS CIRCULATED THE DRAFT TEXT WIDELY TO THE VARIOUS INVOLVED INTEREST GROUPS, INCLUDING THE WESTERN PACIFIC FISHERIES COUNCIL AND THE APPROPRIATE COMMITTEES OF CONGRESS. THIS BEING THE CASE, IT WOULD BE DIFFICULT IF NOT IMPOSSIBLE FOR US TO AGREE TO FURTHER MODIFICATIONS, AND CERTAINLY WE COULD NOT DO SO WITHOUT CONVENING ANOTHER ROUND OF NEGOTIATIONS WHICH INCLUDED ALL PARTICIPANTS. IT SHOULD BE

STRESSED THAT FOR OUR PART, ALTHOUGH WE HAVE DIFFICULTIES WITH CERTAIN PORTIONS OF THE DRAFT, WE BELIEVE IT REFLECTS A SATISFACTORY COMPROMISE AND WE INTEND TO CONTINUE OUR EFFORTS TO GAIN ACCPETANCE WITHIN THE UNITED STATES. WE ARE HOPEFUL THAT WE WILL BE ABLE TOCOMMUNICATE TO SPEC WITHIN THE NEXT SEVERAL WEEKS OUR WILLINGNESS TO SIGN THE CONVENTION AS DRAFTED, AND THEREIN STATE OUR VIEW THAT AN EARLY RATIFICATION BY THE CONGRESS SHOULD BE POSSIBLE. SIMILARLY, WE ARE HOPEFUL THAT THE GOVERNMENT OF FIJI WILL SEE ITS WAY CLEAR TO ACCEPT THE CONVENTION AS DRAFTED, WITHOUT REOPENING THE NEGOTIATIONS.

5. FOR INFO ADDRESSEES: ALTHOUGH KOTOBALAVU STATED HIS INTENTION TO DELAY WIDER CONSULTATIONS UNTIL AFTER RECEIV-  
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ING U.S. OPINION, EMBASSIES SHOULD BE ALERT TO ANY INDI-  
CATIONS THAT HIS PROPOSALS HAVE BEEN FLOATED WITH OTHER  
GOVTS. IF SUBJECT IS RAISED BY HOST GOVT, EMBASSIES MAY  
DRAW ON ABOVE IN RESPONDING, AND SHOULD REPORT CONVERSA-  
TION TO DEPT. CHRISTOPHER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** REGIONAL, FISHERIES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE174218  
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**Document Unique ID:** 00  
**Drafter:** MDBUSBY:CSA  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780285-0114  
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**Message ID:** e3e8ce77-c288-dd11-92da-001cc4696bcc  
**Office:** ORIGIN OES  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
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**Previous Handling Restrictions:** n/a  
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**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SOUTH PACIFIC REGIONAL FISHERIES AGENCY  
**TAGS:** EFIS, PLOS, FJ, XP  
**To:** SUVA  
**Type:** TE  
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